

STATE OF KANSAS



KANSAS RACING COMMISSION

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February 28, 1992

The Honorable Joan Finney  
Governor  
State of Kansas  
State Capitol - Second Floor  
Topeka, Kansas 66612-1590

Dear Governor Finney:

On behalf of the Kansas Racing Commission, I am pleased to present to you the 1991 Annual Report of the Kansas Racing Commission.

The report is a narrative and statistical summary of the regulatory responsibilities of the Commission for calendar year 1991.

As the parimutuel racing industry begins to mature, it will face even greater challenges. The Commission looks forward to working with you and your staff, and the legislative branch of government, on industry issues.

Respectfully submitted,

A handwritten signature in cursive script that reads "H. Philip Martin".

H. Philip Martin, Chairman  
Kansas Racing Commission

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- ***Organizational Structure***

The Racing Commission staff is currently headed by Executive Director Dana Nelson. Mr. Nelson oversees a staff of 40.5 full-time employees.

- ***Legislative Amendments***

Commission staff recommended amendments to the Parimutuel Racing Act which strengthened the Commission's regulatory powers.

- ***Track Facts***

The Sunflower Stakes Race is the largest single stakes race sponsored by a track, and the Great Kansas Shoot Out is among the top ten greyhound stakes races in the country.

- ***Parimutuel Revenues***

For calendar year 1991, the total handle for the Woodlands and Wichita Greyhound Park exceeded \$246,000,000.

- ***Receipt and Disbursement of Racing Funds***

For calendar year 1991, over 8.8 million dollars in revenue was deposited into the State Racing Fund.

- ***Kansas Horse and Greyhound Breeding Development Funds***

Over 1.7 million dollars was distributed to Kansas breed horse and greyhounds by means of purse supplements and stakes race awards.

- ***Regulatory Functions***

Through the implementation of licensing, security, legal, and animal health, the Commission is better able to regulate parimutuel racing in Kansas.

- ***Greyhound and Horse Research Grants***

In 1991, the Kansas Racing Commission authorized \$496,336 to be awarded to equine and greyhound research.

- ***Charitable Contributions***

During calendar year 1991, the Woodlands distributed 1.3 million dollars and Wichita Greyhound Park awarded \$789,000 to various non-profit organizations.

## **History**

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On November 4, 1986, Kansas voters approved a constitutional amendment allowing lawmakers to enact legislation implementing parimutuel horse and greyhound racing. In May, 1987, the legislature approved and the Governor signed into law the Kansas Parimutuel Act, thus creating the Kansas Racing Commission. The statutes governing parimutuel racing are located in K.S.A. 74-8801 et seq. The Parimutuel Act provides the Commission the authority to:

- Develop and strictly enforce all rules necessary to regulate racing, parimutuel wagering, and the humane treatment of racing animals.
- Observe and inspect all racetrack facilities to assure compliance with the rules and regulations adopted by the Commission.
- Approve facility owner and facility manager licenses for the construction and operation of parimutuel horse and greyhound facilities in Kansas.
- Require extensive personal background investigations of all persons involved in the parimutuel racing industry in Kansas.

The Kansas parimutuel racing industry is closely monitored by the Commission. With the enforcement of the powers and duties assigned to the Commission by law, the public is reassured that the industry is one of great integrity and is required to maintain the highest standards.

## **Commission Members**

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The Kansas Racing Commission consists of five commission members which are appointed by the Governor. Each member on the Commission serves a three year term. Members elect a Chairperson, Vice-Chairperson, and Secretary from the membership of the Commission. The Commission members for 1991 and their respective terms are:

H. Philip Martin, *Chairman*  
Larned, Kansas  
Term expires: June 30, 1993

Robert Londerholm, *Vice-Chairman*  
Olathe, Kansas  
Term expires: June 30, 1992

Harry Anthony, *Member*  
Manhattan, Kansas  
Term expires: June 30, 1992

Peggy Coder, *Secretary*  
Independence, Kansas  
Term expires: June 30, 1993

Robert Melton, *Member*  
Wichita, Kansas  
Term expires: June 30, 1994  
(Deceased September 16, 1991)

Oscar Peltzer, *Member*  
Wichita, Kansas  
Term expires: June 30, 1994

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**Commission Meetings**

During 1991, the Commission met bi-weekly for regular sessions. In addition to the regular sessions, meetings were held to conduct hearings and informal inquiries. The Commission must notify the public of all meetings, in accordance with the open meetings act K.S.A. 75-4318(b).

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**Commission Membership to ARCI**

The Kansas Racing Commission maintains a membership with the Association of Racing Commissioners International (ARCI). As a member of ARCI the Commission can obtain information through the National Association of State Racing Information System (NASRIS) on licensees and disciplinary proceedings of other racing commissions that are members.

In addition to providing a fundamental system for communicating regulatory and industry information, ARCI also formed the Quality Assurance Program. The program serves as a means for standardizing drug testing and quality assurance throughout the racing industry. Kansas is honored to have a member of its Racing Commission serving on the Quality Assurance Program oversight committee. Dr. Harry Anthony, Commissioner, was appointed to the committee in 1988. To this day he still provides expertise to the program, which is recognized world-wide.

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**Commission Staff**

The Racing Commission staff is currently headed by Executive Director Dana Nelson. Mr. Nelson served as Director of Racing for the South Dakota Racing Commission before accepting his current position with the Kansas Racing Commission. Mr. Nelson oversees a staff of 40.5 full-time employees.

**Full-time Employees**

	<u>1989 - 1990</u>	<u>1990 - 1991</u>	<u>1991 - 1992</u>
<b>Topeka Office</b>			
Unclassified	6.0	6.0	6.0
Classified	8.0	14.0	14.0
Total	14.0	20.0	20.0
<b>Field Offices</b>			
Unclassified		6.0	5.0
Classified	6.0	6.0	8.0
Judges			6.0
Stewards			1.5
Total	6.0	12.0	20.5
Total F.T.E.	20.0	32.0	40.5

- Temporary support staff for 1991 = 4.0

**Commission Staff**

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Key Management Racing Commission Staff

**Topeka**

Dana Nelson  
Executive Director

Frances Snell  
Administrative Assistant

Mike Jones  
Inspector of Parimutuels

Kit Bostrom  
Licensing Supervisor

Janet Chubb  
Assistant Attorney General

M. C. "Clint" Rankin, DVM  
Animal Health Officer

**Kansas City**

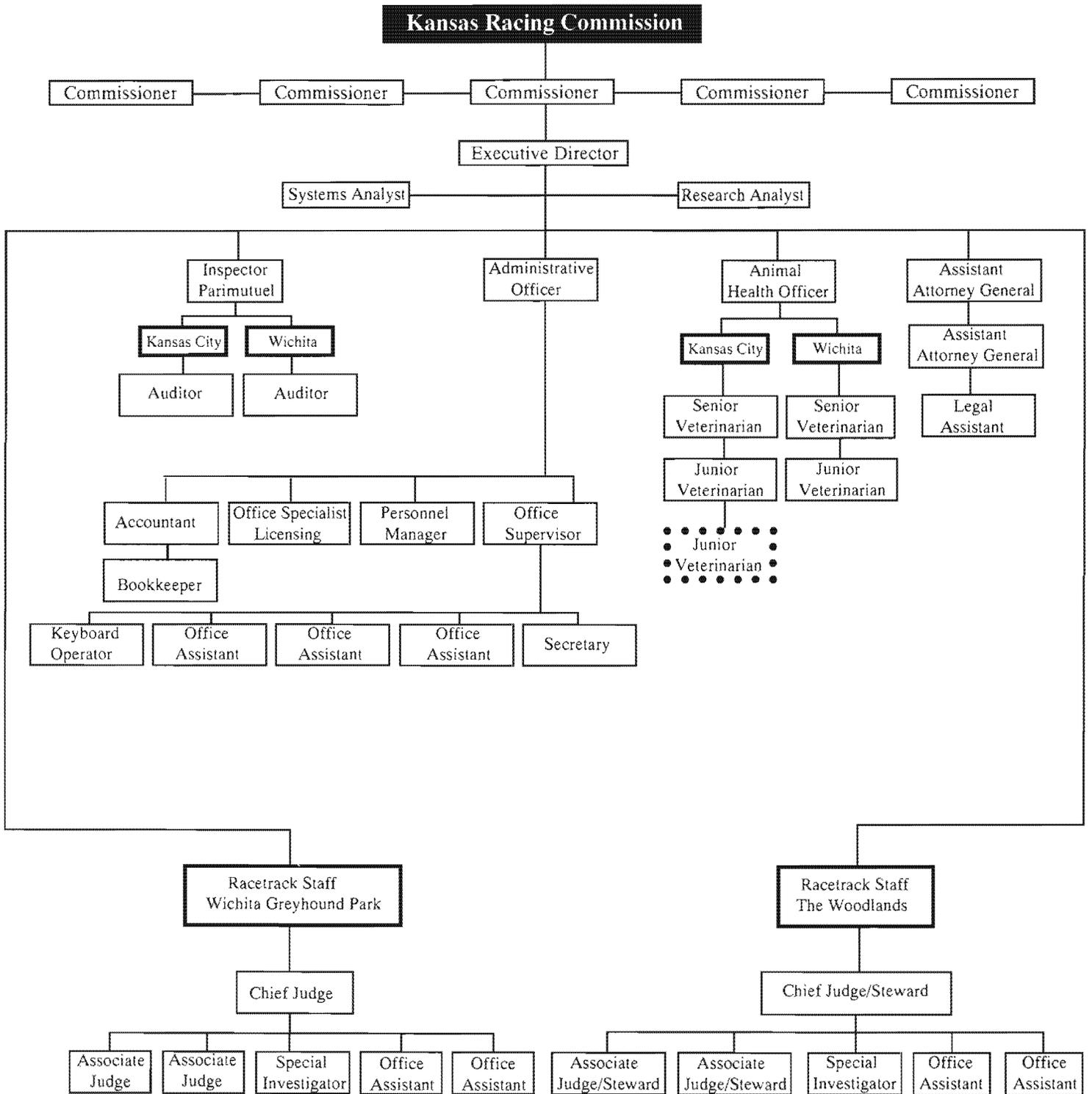
Mary Ann Kiefer  
Chief Judge

Roland Shaal  
Chief Steward

**Wichita**

Dave Enos  
Chief Judge

**Organizational Chart**



••• = seasonal position for horse racing.

## **1991 In Review**

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For the first time since its establishment, the Kansas Racing Commission set up a display booth at the Kansas State Fair. The booth was manned by Commission staff and representatives from the Woodlands, Eureka Downs, Wichita Greyhound Park, the Kansas Horsemen's Association, and Greyhound Hall of Fame. The booth was extremely successful and gave the public an opportunity to ask questions about the industry and how it benefits the state.

Racing Commissioners and Commission staff attended the 17th Annual Symposium on Racing in Tucson, Arizona. The symposium is sponsored by the University of Arizona Racetrack Industry Program. Topics at the symposium ranged from *Indian Gambling, Video Lottery, and River Boat Gambling* to *The Role of Simulcasting in the 90's*. Attending symposiums of this magnitude helps to keep Commissioners and staff abreast of current issues in the industry.

The Commission adopted guidelines for tracking Racing Commission projects. The Commission is kept up-to-date on the progress of ongoing projects and activities which are pending.

One of the major projects undertaken by Commission staff was to centralize all filing and licensing records at the Topeka office. The project included revising the process for renewing licenses. As a result, the procedure of renewing licenses for applicants is now less time consuming and more economically feasible. Having the licensing files centrally located eliminates having duplicate files on a licensee, thereby keeping Commission records accurate and up-to-date. The project took approximately six months to complete.

Commission staff also recommended amendments to the Parimutuel Racing Act which strengthened the Commission's regulatory powers. The Commission sponsored legislation to make racing judges and stewards unclassified state employees who shall serve at the pleasure of the Commission. The racing judges and stewards are required to enforce the Parimutuel Racing Act and rules and regulations of the Commission and must report on the activities and conduct of the races. Legislation was also submitted that would increase the Kansas Racing Commission's authority to propose fines upon facility owners and managers when in violation of the Parimutuel Racing Act. These amendments were adopted by the 1991 Legislative Session.

A student from the University of Arizona completed an internship during the 1991 horse racing season at the Woodlands. The internship provided the opportunity to learn first hand what the duties and responsibilities of the racing officials and stewards consist of. The intern worked under the direction of the stewards and the Executive Director of the Commission.

As stated in K.S.A. 74-8813(i), the Commission is required to review all organizational licensees. The Commission must determine if the licensee is in compliance with the provisions of the Parimutuel Racing Act and rules and regulations of the Commission, and if the licensee followed the proposed plans and operating procedures as approved by the Commission. In 1991, the Commission reviewed: Sunflower Racing, Inc., and TRAK-East; and, Wichita Greyhound Park and Wichita Greyhound Charities.

Soon after the establishment of the Racing Commission, 13 applications from potential licensees were received to build and operate racetrack facilities. At this time, two separate organizations and their not-for-profit entities, the Woodlands and Wichita Greyhound Park, are licensed to operate live parimutuel races in the state.

### ***Wichita, Kansas***

Wichita Greyhound Park and Wichita Greyhound Charities, Inc., were granted a license to build and operate a greyhound racing facility on September 23, 1988. The doors to the Wichita facility opened September 7, 1989, and since that time there have been approximately 872 performances. During the 1991 racing season the facility conducted approximately 448 performances. The greyhound season runs from January 1 through December 31, annually.

For the second time Wichita Greyhound Park sponsored the Great Kansas Shoot Out. The race was held October 11, 1991, and paid out a total of \$100,000. The Great Kansas Shoot Out was among the top ten major stakes races held in 1991.

### ***Kansas City, Kansas***

On July 23, 1988, a dual facility license was granted to Sunflower Racing, Inc., and The Racing Association of Kansas East (TRAK East). To comply with the original application for licensing, the organizations had to construct and operate a horse and greyhound track facility in the Kansas City area. The facility, known as the Woodlands, is the first dual track facility built in the United States.

The Woodlands 1991 race dates for the greyhounds ran from January through May and September through December, with 329 performances. The race dates for the horses began May 25 and ended September 2, with a total of 75 performances.

Once again, the Woodlands sponsored the Sunflower Stakes Race. The race was held Saturday, March 23, 1991, and paid out a total of \$150,000. This is the largest single stakes race, sponsored by a track, in the country.

### ***Eureka, Kansas***

During 1991, the Greenwood County Fair Association, Inc., suffered revocation of its license to conduct horse racing at the fairgrounds facility in Eureka. The struggling racetrack lost its financial ability to conduct horse races in compliance with racing laws, including those relating to safety and security. Representatives of the association indicated they would assist the Commission with the formulation of simplified regulations for fair meetings, which may afford some relief in the future for the conduct of small horse meetings throughout the state.

### ***Applications Pending***

At this time, an application is pending submitted by TRAK-Southeast and Camptown Greyhound Racing, Inc. If approved, the licensee would build and operate a greyhound track facility in Pittsburg, Kansas.

## **Parimutuel Revenues**

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To safeguard the interest of the wagering public and the state, the Racing Commission employs a full time auditing staff consisting of an Inspector of Parimutuels and two Auditors. The Inspector of Parimutuels is housed at the Topeka office and oversees the Auditors located at each racetrack facility.

The auditing staff is responsible for carrying out and monitoring a variety of duties, including:

- Totalisator system's software and manual operations.
- Purse payments to horse and greyhound owners.
- Admissions tax collection.
- Processing unclaimed winning tickets.
- Program information release.
- Kansas Bred Development Programs fund.
- Review of licensee's financial statements.

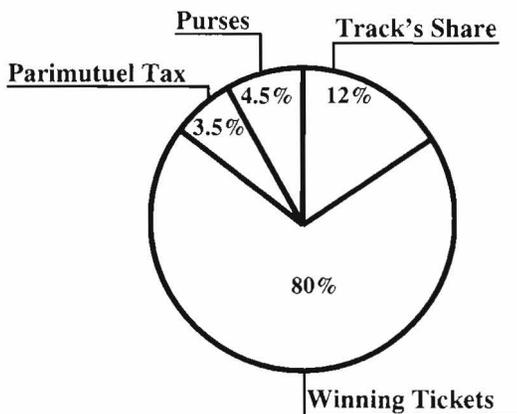
The completion of these tasks assists in assuring the wagering public and state that the correct amount of dollars are being distributed as described in the Parimutuel Act.

Following is a series of charts and tables providing the results of revenue generated by parimutuel wagering.

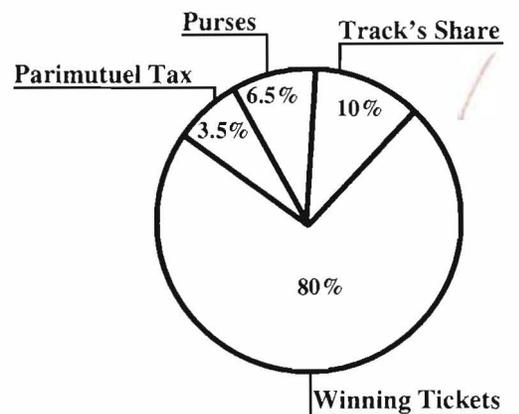
## **Kansas Wagering Dollar**

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### *Greyhounds*



### *Horses*



These percentages are approximate, depending upon the type of wager.

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**State Racing Fund Collections****Calendar Year 1991**

	Kansas City		Wichita	Total
	Horse	Greyhound	Greyhound	
Handle	\$34,502,525	\$135,237,464	\$77,231,583	\$246,971,572
Attendance	360,192	1,145,192	742,040	2,247,424
Race Days	75	214	295	584
Performances	75	329	448	852

**\*Revenue**

Parimutuel Tax	\$1,154,408	\$4,491,541	\$2,544,683	\$8,190,632
Admissions Tax	\$63,060	\$108,745	\$107,296	\$279,101
Licensing	\$17,280	\$20,325	\$11,360	\$48,965
Fines	\$3,785	\$4,455	\$4,937	\$13,177
Daily Licensing Fees	\$15,000	\$42,800	\$59,000	\$116,800
Total Revenue	\$1,253,533	\$4,667,866	\$2,727,276	\$8,648,675

**Average**

Revenue Per Day	\$16,714	\$21,859	\$9,245	\$14,809
Revenue Per Performance	\$16,714	\$14,188	\$6,088	\$10,151
Handle Per Day	\$460,034	\$631,951	\$261,802	\$422,897
Attendance Per Performance	4,803	3,481	1,656	2,638

\*Revenue as reported on an accrual basis rather than a cash basis.

**Distribution of Handle**

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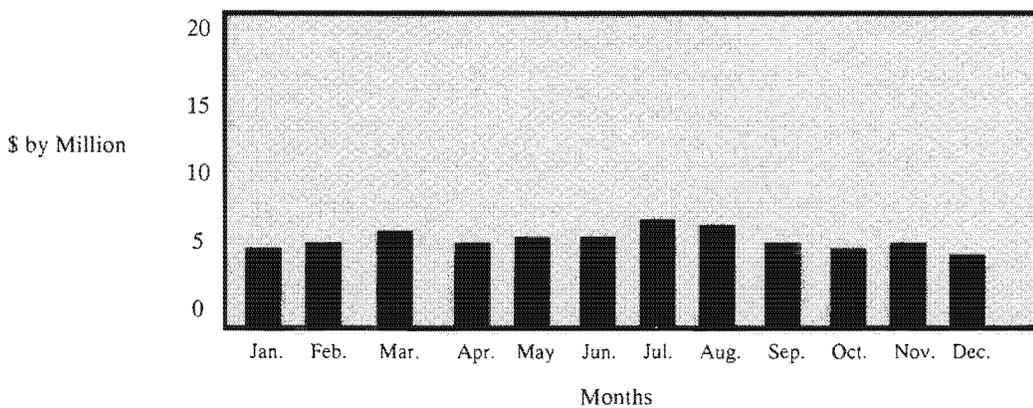
**Calendar Year 1991**

Wichita Greyhound Park

Handle:		\$ 77,231,583
Takeout:		
	Parimutuel Tax	\$2,544,683
	Purses *1	\$3,392,788
	Track Commission	<u>\$8,571,885</u>
Total Takeout:		\$14,709,356
	Breakage *2	\$190,030
	Return to Wagering Public *3	\$ 62,722,227

- \*1 Does not include additional money added by the track or stakes awards—only minimum purse contribution from the parimutuel handle required by statute.
- \*2 The odd cents by which the amount payable on each dollar wagered in a parimutuel pool exceeds a multiple of ten cents.
- \*3 Includes winning ticket money that was never claimed.

Wichita Greyhound Park



**Calendar Year 1991**

Woodlands' Greyhound

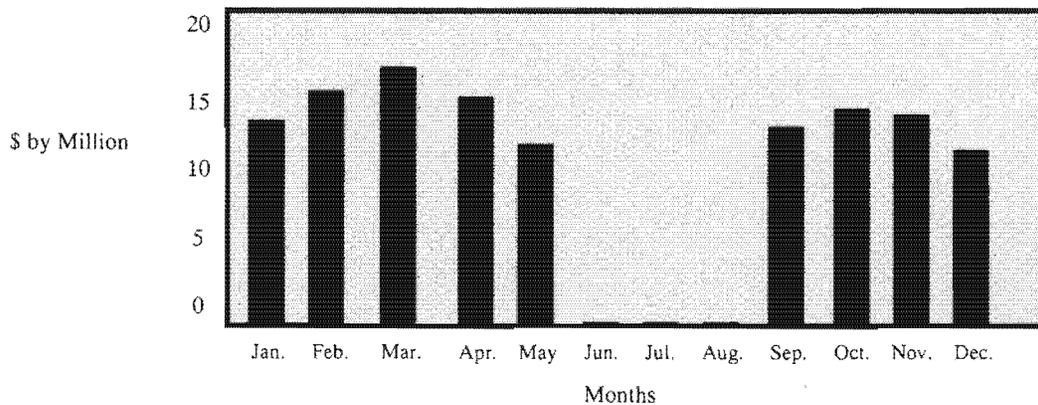
Handle:		\$135,237,464
Takeout:		
	Parimutuel Tax	\$4,491,541
	Purses *1	\$6,001,833
	Track Commission	<u>\$16,509,649</u>
Total Takeout:		\$27,003,023
	Breakage *2	\$446,072
	Return to Wagering Public *3	\$108,234,441

\*1 Does not include additional money added by the track or stakes awards—only minimum purse contribution from the parimutuel handle required by statute.

\*2 The odd cents by which the amount payable on each dollar wagered in a parimutuel pool exceeds a multiple of ten cents.

\*3 Includes winning ticket money that was never claimed.

Woodlands' Kennel Club



## Distribution of Handle

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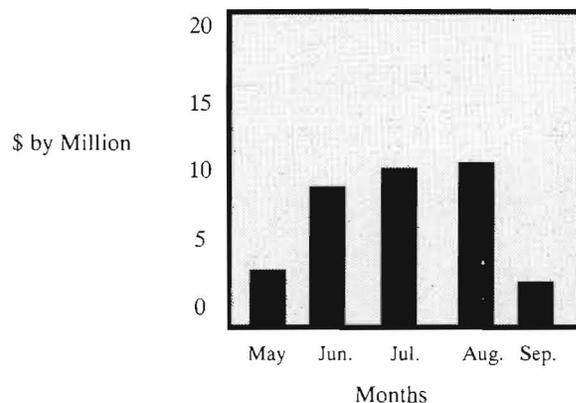
### Calendar Year 1991

#### Woodlands' Horse

Handle:		\$34,502,525
Takeout:		
	Parimutuel Tax	\$1,154,408
	Purses *1	\$2,307,690
	Track Commission	<u>\$3,462,102</u>
Total Takeout:		\$6,924,320
	Breakage *2	\$250,886
	Return to Wagering Public *3	\$27,578,325

- \*1 Does not include additional money added by the track or stakes awards—only minimum purse contribution from the parimutuel handle required by statute.
- \*2 The odd cents by which the amount payable on each dollar wagered in a parimutuel pool exceeds a multiple of ten cents.
- \*3 Includes winning ticket money that was never claimed.

1991 Handle Trends  
Woodlands' Horse



## Fund Operating Statement 1991

	State Racing Fund	Horse Breeding Develmt Fund	Racing Investgat Expnse Fund	Grey- hound Breeding Develmt Fund	Racing Reimburs Expense Fund	Racing Applicant Deposit Fund	TOTAL
Beginning Balance (1-1-91)	\$2,868,111	\$209,524	\$14,837	\$485,365	\$55,722	\$828,371	\$4,461,930
<u>Receipts</u>							
Revenue	8,854,396	376,785	—	812,057	838,716	34,580	10,916,534
Interest payment transfer	317,420	—	—	—	—	(317,420)	—
Legal expenditure reimbursement	200,000	—	—	—	—	—	200,000
<u>Disbursements</u>							
Operating Expenditures	(1,671,242)	(251,316)	—	(716,586)	(650,315)	—	(3,289,459)
Gaming Fund transfer	(7,520,686)	—	—	—	—	—	(7,520,686)
Greyhound Tourism Fund transfer	—	—	—	(155,628)	—	—	(155,628)
Kansas Bureau of Investigations transfer	(238,607)	—	—	—	—	—	(238,607)
Loan repayment to General Fund	(1,646,665)	—	—	—	—	—	(1,646,665)
Ending Balance (12-31-91)	\$1,162,727	\$334,993	\$14,837	\$425,208	\$244,123	\$545,531	\$2,727,419

## ***Kansas Horse Breeding Development Fund***

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The Kansas Horse Breeding Development Fund was established through a provision in the Parimutuel Racing Act. The fund was designed to provide financial incentive to persons involved in the horse racing and breeding industry in Kansas. In 1991, approximately 33.5 million dollars was dispersed to the Kansas Horse Breeding Development Fund. The chart below indicates how the monies were distributed.

### ***Calendar Year 1991***

	Woodlands	Eureka	State Total
Revenue			
Breakage	\$250,999	\$150	\$251,149
Unclaimed Winning Tickets	\$125,635	\$ -0-	\$125,635
Total Revenue	\$376,634	\$150	\$376,784
Expenditures			
Purse Supplements	\$207,659	\$ -0-	\$207,659
Mare Awards	\$10,004	\$13,883	\$ 23,887
Stallion Awards	\$1,183	\$3,588	\$4,771
Stakes Race Supplements	\$15,000	\$ -0-	\$15,000
Total Expenditures	\$233,846	\$17,471	\$251,317

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**Greyhound Breeding Development Fund**

The Greyhound Breeding Development Fund was created through a provision in the Parimutuel Racing Act. The fund is an economic incentive for those persons involved in the greyhound industry in Kansas. In 1991, approximately 1.4 million dollars was collected for this fund. The chart below indicates how the funds were distributed.

**Calendar Year 1991**

	Woodlands	Wichita Greyhound Park	State Total
Revenue			
Breakage	\$466,072	\$190,030	\$656,102
Unclaimed winning tickets	\$474,014	\$338,044	\$812,058
Total Revenue:	\$940,086	\$528,074	\$1,468,160
Expenditures:			
Breed Stakes Race Awards	\$237,007	\$169,022	\$406,029
Breed Purse Supplements	\$236,036	\$95,015	\$331,051
Open Stakes Race Awards	\$236,036	\$95,105	\$331,051
Research for the Prevention of Disease and Injury in Greyhounds	\$165,905	\$118,315	\$284,220
Greyhound Tourism Fund	\$71,102	\$50,707	\$121,809
Total Expenditures:	\$946,086	\$528,074	\$1,474,160

## **Licensing Division**

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The occupation licensing program serves the public, track and racing industry personnel through implementation of the applicable statutes and regulations. The integrity of racing is ensured by licensing all persons working at parimutuel racetracks. These licenses, valid for one year, are issued following the submission of an application, individual identification, fingerprints and required fees. Evidence of licensing takes the form of a photo identification badge that bears the licensee's name and occupation category. The licensee must wear the badge at all times while on the premises of a racing facility.

The 1991 licensing program began in December 1990, with the issuance of renewal licenses for all track personnel, owners, and other industry personnel. Licensing operated two field offices during 1991, the Woodlands and Wichita Greyhound Park. The Topeka office processed a limited number of licenses to assist with the peak times at the tracks and employees were used to assist with the issuing of licenses. These offices issued 6,733 licenses and fingerprinted 2,357 new licensees during the year.

The number of licenses issued in 1991 indicates the number of full and part-time employment available at the tracks. During the 1991 racing season, the Woodlands and Wichita Greyhound Park paid out approximately 12.6 million dollars in salaries. In addition, salaries were paid to those employed on the backside. The employment opportunities at the track and the dollars spent in salaries indicate the economic impact derived from the racetrack facilities.

Other licensing activities included the registration of over 600 multiple ownerships, kennel names and stable names for the 1991 season. Entities who wish to sell products at a racetrack facility are required to obtain a concessionaire license from the Commission. A total of 14 concessionaire licenses were approved during 1991.

To accelerate the application process, the Commission uses a fully-automated occupation licensing program that is accessible through the AS400 computer system. The system issues licenses, produces badge cards, maintains licensee information and tracks all license fee collections. The licensing program can be accessed at any of the office locations and acts as a communication tool for the Commission's offices.

## 1991 Occupation Licenses Issued

**12/90 through 11/91**

License Category	The Woodlands	Wichita Greyhound Park	Total Licenses	Fee	Total
Administration *(3)	28	41	69	\$20.00	\$ 1,350.00
Administrative Support	75	16	91	5.00	455.00
Admissions/Parking Attendant	79	61	140	5.00	700.00
Announcer	2	3	5	5.00	25.00
Apprentice Jockey	6	0	6	10.00	60.00
Assistant Manager	1	0	1	20.00	20.00
Assistant Racing Secretary	1	4	5	10.00	50.00
Assistant Starter	13	10	23	5.00	115.00
Assistant Trainer	142	63	205	10.00	2,050.00
Authorized Agent	20	2	22	10.00	220.00
Blacksmith	2	0	2	10.00	20.00
Brakeman	3	4	7	10.00	70.00
Breed Registry	1	0	1	10.00	10.00
Chart Writer	2	3	5	10.00	50.00
Clerk of Scales	7	6	13	10.00	130.00
Concession Employee	461	300	761	5.00	3,805.00
Concession Operator	11	3	14	10.00	140.00
Director of Racing	1	1	2	20.00	40.00
Director of Security	1	1	2	20.00	40.00
Emergency Medical Technician	18	6	24	5.00	120.00
Exercise Person	48	0	48	5.00	240.00
Farrier	18	0	18	10.00	180.00
Groom/Hot Walker	277	1	278	5.00	1,390.00
Horseman's Bookkeeper	1	0	1	10.00	10.00
Identifier	1	0	1	10.00	10.00
Jockey	99	0	99	10.00	990.00
Jockey Agent	18	0	18	10.00	180.00
Jockey Room Attendant	1	0	1	5.00	5.00
Kennel Helper *(2)	34	46	80	5.00	390.00
Kennel Owner *(3)	33	28	61	20.00	1,190.00
Lead Out	54	94	148	5.00	740.00
Lure Operator	3	4	7	10.00	70.00
Maintenance	101	114	215	5.00	1,075.00
Mutuel Employee	294	120	414	5.00	2,070.00
Official	3	0	3	10.00	30.00
Outrider	2	0	2	10.00	20.00
Owner **(195)	1,977	384	2,361	10.00	21,670.00
Owner/Assistant Trainer *(13)	29	6	35	20.00	570.00
Owner By Open Claim	4	0	4	10.00	40.00
Owner/Trainer	326	9	335	20.00	6,700.00
Paddock Judge	3	2	5	10.00	50.00
Patrol Judge	5	11	16	10.00	160.00
Photo Finish Operator	1	4	5	10.00	50.00
Plater	5	0	5	10.00	50.00
Pony Person	46	0	46	5.00	230.00
Practicing Veterinarian	14	1	15	10.00	150.00
Practicing Assistant Veterinarian	4	0	4	5.00	20.00
Promotion Manager	1	0	1	20.00	20.00
Racing Judge	3	4	7	0.00	0.00
Racing Secretary	2	1	3	20.00	60.00
Security	73	76	149	5.00	745.00
Service Provider	21	62	83	5.00	415.00
Starter	5	2	7	10.00	70.00
Steward	3	0	3	0.00	0.00
Supervisor of Mutuels	1	0	1	20.00	20.00
Testing Technician	9	7	16	5.00	80.00
Selection Sheet Operator	12	0	12	10.00	120.00
Totalisator Employee	16	13	29	5.00	145.00
Track Superintendent	1	0	1	10.00	10.00
Trainer	170	38	208	10.00	2,080.00
Valet	9	0	9	5.00	45.00
Video Operator	11	3	14	10.00	140.00
Temporary Horse Owner	200	0	200	10.00	2,000.00
Duplicate Badges *(8)	223	144	367	10.00	3,590.00
<b>TOTALS</b>	<b>5,034</b>	<b>1,698</b>	<b>6,733</b>		<b>\$57,290.00</b>

\* Two kennel helper licenses and 8 duplicates were issued at no charge. The 21 additional licenses were issued at a \$10.00 fee.

\*\*Total number of owner licenses include converted temporary licenses made permanent where no fee was charged.

## **Legal**

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Two assistant attorneys general office with Commission staff and assist the Commission in all legal matters, including the enforcement of the Kansas parimutuel racing act. Their daily responsibilities include prosecution of legal matters pending before the Commission, the district and appellate courts and other state agencies, including the board of stewards or racing judges. The lawyers also review licensee contracts and agreements, licensee compliance with racing laws, and research legal issues referred by the Commission.

Administrative hearings of importance to the Commission in 1991 covered diverse legal and racing issues. The Commission concluded the comprehensive investigation and hearing into the activities of American Racing Group and Wichita Greyhound Park. The final order in the matter adopted a restructuring of the racetrack ownership and stricter requirements for maintenance and disclosure of licensee documents, including contracts and agreements. The Commission also concluded a licensure hearing relating to the general manager at Wichita Greyhound Park. For multiple violations of racing laws, the manager's license was revoked and he was barred from Kansas race-tracks. That case was appealed to the District Court of Sedgwick County where it presently awaits a decision.

Early in 1991 the Commission revoked the occupation license of a greyhound trainer who was found to have trained racing greyhounds with live animals. The licensee appealed to the District Court of Sedgwick County. The court found that when the legislature placed the word "racing" in front of the word "greyhound" and left the term "racing greyhound" undefined in the racing act, it required the following interpretation in district court: Racing greyhounds must be 15 months old, registered with the National Greyhound Association and registered at a racetrack facility. The court found that the greyhounds that were subject of the administrative action were not "racing greyhounds." The Commission appealed the case to the state supreme court, where it currently awaits argument.

Commission administrative regulations undergo constant review and revision as the state's experience with parimutuel racing grows. During 1991, regulations on parimutuel wagering were extensively modified to reflect uniform rules recommended by the Association of Racing Commissioners International. Those regulations are expected to complete the statutory review and become effective in 1992. The simplified administrative hearing regulations authorized by the 1991 legislative session became effective in July, 1991. Commission stewards and racing judges now have clear authority and a fair procedure for conducting prompt hearings on alleged violations of racing laws. The simplified hearing regulations are patterned on the Kansas administrative procedure act. Now in its fifth year, Kansas racing law continues to mature in response to a diverse and dynamic racing industry.

The Parimutuel Act requires the Kansas Racing Commission to employ security personnel to help regulate parimutuel racing. The security division was established to enforce state laws and to ensure licensees comply with the provisions of the Parimutuel Act and rules and regulations of the Commission.

Allowing only qualified persons to participate in parimutuel racing in Kansas is one of the most important objectives of the Commission. To obtain that goal, the security division must carry out several key assignments.

Security personnel are responsible for investigating, examining, and reviewing backgrounds of Commission employees, license applicants, and licensees as assigned. Records from federal, state, and local law enforcement agencies, as well as the Association of Racing Commissioners International, are checked for discrepancies in license applications.

Each licensed track must provide security for racing at their particular location. The Kansas Racing Commission's security division monitors track hired security and their activities. They verify the security officers' qualifications and evaluate the tracks security plan and manpower needs.

Also, the security division assists other Racing Commission staff when inspecting kennels, stables, and jockey quarters. They also make general observations of the mechanical operations for racing.

**Animal Health**

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The Kansas Parimutuel Racing Act provides that there be licensed veterinarians serving the Racing Commission as advisors in matters of veterinary medicine. At all times, Commission veterinarians are to serve and protect the health and well being of the racing animals. A veterinarian serves the Commission staff in Topeka, and two veterinarians serve as animal health officers at each racetrack.

The animal health officers are responsible for conducting veterinary services for racing animals. This includes physical examinations prior to racing, observation for lameness, illness, or any other condition which would prevent the animal from racing to its potential. The official veterinarians are also responsible for treating emergencies of a veterinary nature encountered during the running of the race. In consultation with the judges or stewards, they are allowed to determine which animals may be scratched from racing due to injury, disease or disability.

Racing animals are subject to drug testing to deter the use of drugs to influence the outcome of a race. The animal health officer at each track is charged with obtaining blood and/or urine samples to be submitted to a racing chemistry drug testing laboratory. During 1991, the Commission utilized the service of the Racing Chemistry Laboratory of Iowa State University in Ames, Iowa. A concerted effort is made to obtain the desired specimens (approximately two per race) from the animals and deliver them to the laboratory under a strict chain of custody procedures, so that a given specimen is unadulterated and from the chosen animal.

Below are the results of 1991 laboratory testing. The total number of tests and the identity of the positive drugs are listed below.

**The total charges from the Iowa State Laboratory for 1991 were \$342,083.00**

**Kansas Horses 1991 - Summary**

		Urine	Blood	Total	
Total Samples		1349	1189	2538	
Total Positive		29	21	50	
Total Negative		1320	1168	2488	
Kansas (H)	1	Boldenone			Urine
Kansas (H)	1	Hordeine			Urine
Kansas (H)	2	Lasix			Urine
Kansas (H)	1	Oxyphenbutazone	PEG		Urine
Kansas (H)	24	PEG			Urine
Kansas (H)	1	3-Hydroxy Promazine			Urine
Kansas (H)	1	Pyrilamine			Urine
Kansas (H)	2	Oxyphenbutazone Overage			Blood
Kansas (H)	5	Phenylbutazone Overage	Oxyphenbutazone Overage		Blood
Kansas (H)	13	Phenylbutazone Overage			Blood

**Kansas Greyhounds 1991 - Summary**

	Kansas City	Wichita	Total
Total Samples	3534	4642	8176
Total Positive	34	33	67
Total Negative	3500	3609	8109

Kansas (D)	9	Azobenzene		Urine
Kansas (D)	1	Caffeine		Urine
Kansas (D)	2	Caffeine	Theophylline	Urine
Kansas (D)	2	DMSO		Urine
Kansas (D)	1	Hydroxyphenbutazone	Azobenzene	Urine
Kansas (D)	2	Hydroxyphenbutazone	Propylparaben	Urine
Kansas (D)	2	Methylparaben	Propylparaben	Urine
Kansas (D)	2	Nicotinamide		Urine
Kansas (D)	1	PEG		Urine
Kansas (D)	3	Phenazopyridine (Pyridium)		Urine
Kansas (D)	34	Procaine		Urine
Kansas (D)	1	Salicyl Alcohol		Urine
Kansas (D)	1	Sulfadiazine		Urine
Kansas (D)	1	Sulfamethazine	Sulfamethoxazole Trimethoprim	Urine
Kansas (D)	1	Sulfamethazine	Sulfadimethoxine	Urine
Kansas (D)	2	Sulfamethoxazole		Urine
Kansas (D)	1	Theophylline		Urine
Kansas (D)	1	Trimethoprim		Urine

## **Greyhound and Horse Research Grants**

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Kansas is on the cutting edge in providing funds for greyhound and horse research. Each year revenues derived from unclaimed tickets of parimutuel wagering are distributed to designated researchers. The Parimutuel Act states that 35% of the unclaimed tickets fund is allocated to research for greyhound injuries and diseases and 5% is given to equine research.

In 1991, the Kansas Racing Commission authorized \$17,613 to be awarded to equine research, and over one-quarter million dollars in expenditures to be used for greyhound research. Since the time the first parimutuel race took place in Kansas nearly three years ago, the Racing Commission has awarded over a half-million dollars to greyhound and equine research projects.

The following projects are those which received funding in 1991:

### **Greyhound Research Projects**

- |          |  |
|----------|--|
| \$33,000 | Track Injuries: A Kinematic and Kinetic Analysis of the Greyhound Running Pattern - Dr. Robert L. Gillette, University of Kansas   |
| \$45,820 | Diets of Racing Greyhounds — A Survey - Nathan H. Gabbert, DVM, Kansas State University  |
| \$28,670 | Induction of Estrus in Greyhound Bitches by Pulsatile, Subcutaneous Administration of Gonadotropin-Releasing Hormone - David S. Bruyette, DVM, Kansas State University         |
| \$49,500 | Identification and Documentation of Diseases in Kansas Greyhounds - Polly Shoning, DVM, PhD, and Laine A. Cowan, DVM, MS, Kansas State University                              |
| \$55,338 | Characterization of <u>Salmonella</u> , <u>C. jejuni</u> and <u>E. coli</u> recovered from greyhounds and greyhound dates - M. M. Chengappa, DVM, PhD, Kansas State University |
| \$24,744 | Ability of Greyhound Pups to Mount an Immune Response to the Parvovirus Vaccination - Dr. Earl M. Gaughan, Kansas State University   |
| \$4,878  | Identification and Documentation of Diseases in Kansas Greyhounds - Dr. Paula Schoning, Kansas State University  |
| \$34,889 | Virulence Factors of Salmonellae Disease in Greyhounds -Dr. David Scott McVey, Kansas State University   |
| \$59,975 | Immunosuppressive Effects of a Multiple Vaccination Schedule in Kansas Racing - Dr. D. J. Briggs, Kansas State University  |

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**Greyhound and Horse Research Grants**

- \$19,778 Identification of Polysulfated Glycosaminoglycan in Serum and Synovial Fluid of the Racing Greyhound - Dr. Earl Gaughan et al, Kansas State University
- \$105,800 Discovery of the Etiology and Pathogenesis of "Alabama Rot/Greenetrack" Disease of Greyhounds in Kansas - Dr. Brad Fenwick, Kansas State University
- \$11,772 Determination of Anthelmintic Resistance to Roundworms and Hookworms in Greyhound Kennels - Dr. Robert Ridley, Kansas State University
- \$4,559 Casting Procedures of the Greyhound Carpal Joints - Dr. Robert Gillette, Kansas State University

**Additional Funding**

- \$25,000 The American Greyhound Council provided an additional \$25,000 for the "Alabama Rot/Greenetrack" research project headed by Dr. Brad Fenwick, Kansas State University.

**Horse Research Projects**

- \$8,600 Treatment of Injured Tendons with Intratendinous Sodium Hyaluronate - Dr. Earl Gaughan, Kansas State University
- \$5,533 The Study of Exercise Induced Pulmonary Hemorrhage - Dr. Howard Erickson, Kansas State University
- \$3,480 Can Tall Fescue be Utilized by Yearling Horses in Kansas? - Dr. Mark Arms, Kansas State University

***Greyhound Tourism Fund***

The Kansas Department of Commerce has established a Greyhound Tourism Fund pursuant to the Parimutuel Racing Act. Each year 15% of the unclaimed winning tickets fund is transferred to the Department of Commerce and used for promoting the greyhound industry in Kansas. For 1991, the Greyhound Tourism fund received over \$155,000.

In 1991, the Greyhound Hall of Fame received approximately \$67,000 in funding from the Greyhound Tourism fund. Listed below are some of the marketing strategies used by the Hall of Fame with funding received from the Greyhound Tourism fund.

***Group tour promotion:***

- Produce direct mail promotion package called the Winners Circle
- Produce group tour video
- Develop incentive package for group tour operators
- Work in conjunction with the Woodlands and Wichita Greyhound Park to bring group tours to the Hall of Fame and a track as a package

***Individual visitor promotion:***

- Produce and distribute full color brochure
- Distribute through paid and free services
- Produce and distribute PSA television spots

***Greyhound Hall of Fame group tour service:***

- Develop program for handling group tours
- Provide 800 number for group and individual tour promotion
- Set up museum and farm tours about Kansas greyhound breeding
- Develop exhibit on greyhound farm
- Provide a tour guide service to local greyhound farms
- Produce poster/guide for promotion of greyhound

The Greyhound Hall of Fame also participated in a cooperative marketing program with the State Tourism Division and Kansas racetracks in the following areas: Royals' network radio spots; Better Homes and Gardens informational section; and, the Kansas Secrets Program.

Funding provided by the Greyhound Tourism Fund furthered efforts to educate and inform the public about the greyhound industry.

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## **Charitable Contributions**

Over the last two years Wichita Greyhound Charities, Inc., and TRAK East have distributed approximately 2.7 million dollars to Kansas non-profit organizations and associations. In 1991 alone, the Woodlands distributed 1.3 million dollars to 79 non-profit agencies, and Wichita Greyhound Park awarded grants totaling \$789,000 to 112 non-profit organizations.

Each organizational licensee has specific guidelines which determine the amount of charitable contributions distributed on a yearly basis. The Woodlands is required to give 10% if track earnings exceed 1.3 million dollars, otherwise, predetermined dollars (ranging from \$300,000 to \$500,000) are distributed. At Wichita Greyhound Park, 1% of the daily handle is given to Wichita Greyhound Charities, Inc., for distribution.

As one of the most significant charitable enterprises in the state, the monies provided by the racing industry helps to improve the quality of life for Kansans.

Listed below are the non-profit organizations which received funds from the racing industry for 1991.

### **Track-East**

Recipient .....	Amount
Achievement Services for Northeast Kansas, Inc. ....	\$20,000
Agricultural Hall of Fame .....	\$12,500
American Red Cross Wyandotte County Chapter .....	\$25,000
Argentine Food Kitchen .....	\$5,000
Associated Youth Services .....	\$20,000
Association to Aid Physically Impaired Children in K.C.K. ....	\$15,000
Bethany Medical Center Foundation .....	\$50,000
Big Brothers & Big Sisters of Leavenworth County, Kansas .....	\$5,000
Big Brothers/Sisters of Topeka Inc. ....	\$10,000
Breakthrough House, Inc. ....	\$2,835
Cancer Action, Inc. ....	\$13,000
Capper Foundation For Crippled Children .....	\$25,000
Carnegie Arts Center in Leavenworth, Inc. ....	\$25,000
Casa of Riley County, Inc. ....	\$10,000
Casa of Shawnee County, Inc. ....	\$10,000
Catholic Social Service .....	\$25,000
Child Abuse Prevention Coalition Johnson County - .....	\$15,000
Children's Museum of Kansas City .....	\$10,000
Clinicare Family Health Services, Inc. ....	\$20,000
Community Arts Council of Council Grove .....	\$5,000
Community Living Opportunities .....	\$12,500
Community Service Center, Inc. ....	\$30,000
Computer Program/Center for Counseling and Consultation .....	\$9,000
Cornerstone of Topeka, Inc. ....	\$10,000
Crisis Center, Inc. ....	\$10,000

**Charitable Contributions**

Recipient .....	Amount
Developmental Services Of Northwest Kansas, Inc. ....	\$20,000
Donnelly College .....	\$15,000
Douglas County Senior Services, Inc. ....	\$5,000
Early Childhood Development Center, Inc. ....	\$10,000
El Centro, Inc. ....	\$20,000
Elizabeth Ballard Community Center .....	\$9,000
Friends Of Hospice, Inc. ....	\$20,000
Friends of Yates, Inc. ....	\$25,000
Gentle Shepherd Child Placement .....	\$30,600
Grassland Heritage Foundation .....	\$10,000
Greater Kansas City Alzheimer's Association .....	\$20,000
Homecare Inc. of Riley County, Kansas .....	\$20,000
Hospice Care in Douglas Co. ....	\$12,500
Hot Lunch Service, Inc. ....	\$5,000
Institute of Logopedics .....	\$10,000
Johnson County Substance Abuse Services, Inc. ....	\$10,000
Johnson County Task Force on Drug & Alcohol Abuse, Inc. ....	\$20,000
K.C.K. Huggers, Inc. ....	\$8,000
Kansas Action for Children, Inc. ....	\$10,000
Kansas Alliance for the Mentally Ill.....	\$14,000
Kansas Child Abuse Prevention Council, Inc. ....	\$15,000
Kansas Children's Service League .....	\$12,000
Kansas City, Kansas, Neighborhood Housing Services .....	\$25,000
Kansas Council Race Track Chaplaincy of America .....	\$14,000
Kansas Special Olympics .....	\$20,000
Kansas Specialty Dog Service, Inc. ....	\$50,000
Kaw Council Inc., Boy Scouts of America, Camp Theodore Naish .....	\$10,000
Kaw Valley Girl Scout Council, Inc. ....	\$6,000
Lawrence Women's Transitional Care Services, Inc. ....	\$7,600
Leavenworth Road Association .....	\$7,500
Manhattan Emergency Shelter, Inc. ....	\$7,640
Martin Luther King Urban Center, Inc. ....	\$35,000
Midwest Cancer Foundation .....	\$25,000
Mother to Mother Ministry of Reno County, Inc. ....	\$216
Mother to Mother Ministry of Kansas City, Kansas, Inc. ....	\$6,000
Operation Wildlife, Inc. ....	\$5,000
Providence-St.Margaret Health Center .....	\$50,000
Rice County Council on Aging, Inc. ....	\$5,000
Safehome, Inc. ....	\$30,000
Sexual Assault/Domestic Violence Center of Reno County, Inc. ....	\$12,000
Sister Servants of Mary .....	\$15,000
Southwest Boulevard Family Health Care .....	\$10,000
Spirit of the Plains Casa .....	\$10,000
St. Joseph Care Center .....	\$15,000

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**Charitable Contributions**

Recipient .....	Amount
St. Vincent Clinic, Inc. ....	\$10,000
Strawberry Hill Ethnic Cultural Society .....	\$10,000
Support Services for Citizens with Autism, Inc. ....	\$10,000
Villages, Inc. ....	\$50,000
Willow Springs Art Council Depot Project .....	\$3,000
Women's Recovery Center of Topeka C/O DCCCA, Inc. ....	\$4,978
Wyandotte Mental Health Center, Inc. ....	\$10,000
Wyandotte County Historical Society & Museum .....	\$5,000
Wyandotte House, Inc. ....	\$75,000
Young Men's Christian Association of Kansas City, Kansas*APP#2 .....	\$25,000

**Wichita Greyhound Charities Inc.**

Adult Day Health Care Center .....	\$2,800
American Red Cross, Midway Kansas Chapter .....	\$7,000
Assoc. for Retarded Citizens of Sedg. Co. ....	\$2,400
Big Brothers & Sisters of Sedg. Co. ....	\$4,700
Boys & Girls Clubs of Wichita .....	\$4,500
Boy Scouts, Quivira Council .....	\$1,900
Share and Care, Inc. ....	\$1,000
CASA: A Voice for Children .....	\$1,000
Cottonwood, Inc. ....	\$9,000
Catholic Charities .....	\$11,000
Christian Community Services/The Dandelion .....	\$18,000
Cowley County Developmental Services .....	\$1,500
Domestic Violence Association of Central Kansas .....	\$1,800
Elms Acres Youth Home, Inc. ....	\$9,000
Emergency Aid/Foodbank, Inc. of Salina .....	\$2,800
The Farm, Inc. ....	\$11,000
Fresh Start, Inc. ....	\$7,000
Goodwill Industries/Easter Seals .....	\$11,000
Hotline Crisis Information and Referral .....	\$1,000
The Hunter Health Clinic .....	\$19,000
In-Home Respite Care Program .....	\$2,000
Inter-Faith Ministries of Wichita .....	\$13,000
Institute of Logopedics .....	\$14,000
Kansas Action for Children .....	\$4,500
Kansas Chapter, Multiple Sclerosis Society .....	\$3,750
Kansas Child Abuse Prevention Council .....	\$4,500
Kansas Children's Service League .....	\$9,500
Kansas Elks Training Center .....	\$6,800
Kansas Foodbank Warehouse .....	\$10,000
Ks. Jaycees Cerebral Palsy Foundation .....	\$4,500
Kansas Legal Service .....	\$2,350
Kansas Special Olympics .....	\$14,000

**Charitable Contributions**

Recipient .....	Amount
Kansas Specialty Dog Service .....	\$11,000
Literacy Volunteers of America .....	\$6,500
Make-A-Wish Foundation of Kansas .....	\$9,000
Manhattan Emergency shelter .....	\$6,000
March of Dimes, Greater Kansas Chapter .....	\$900
Meadowlark Homestead .....	\$2,800
Medical Service Bureau .....	\$3,500
Mental Health Association of Kansas .....	\$2,800
Mid-Kansas Community Action Program .....	\$6,500
Muscular Dystrophy Assoc., Ark Valley Chapter .....	\$4,000
Newton Area Senior Center .....	\$3,500
Newton Meals on Wheels .....	\$1,800
Northeast Drugs/Alcohol Referring and Tracking Station .....	\$4,500
Project Awareness for Major Mental Illness .....	\$7,000
Project Independence, Inc. ....	\$1,100
Rainbows United Inc. ....	\$9,250
Recovery Services Council, Inc. ....	\$12,500
Reno County Child Care Association .....	\$1,000
Residential Home for Boys .....	\$8,000
St. Anthony House .....	\$17,000
Salina Cares Health Clinic .....	\$1,000
Senior Services, Inc. ....	\$8,500
SOS Services for Victims of Sexual & Domestic Violence .....	\$4,500
Spina Bifida Assoc. of Kansas .....	\$1,900
Twin Valley Development Services, Inc. ....	\$9,000
Wichita Area Girl Scouts Council .....	\$1,800
Wichita Area Sexual Assault Center .....	\$2,000
Wichita Children's Home .....	\$9,000
The Wichita Council for the Preschool Blind .....	\$1,500
Wichita Crime Stoppers, Inc. ....	\$900
Wichita Industries and Services for the Blind .....	\$11,000
Wyandotte House Inc. ....	3,000
YWCA of Wichita .....	\$14,000
Botanica .....	\$20,000
Butler County Historical Society .....	\$1,500
Children's Museum of Wichita .....	\$20,250
Civic Enterprises Foundation .....	\$9,000
Duck's Unlimited, Inc. ....	\$9,000
Friends of Riverside Park & Zoo Association .....	\$1,500
Harvey County Historical Society .....	\$1,800
Kauffman Museum at Bethel College .....	\$6,000
Living Land Foundation/Dillon Nature Center .....	\$9,000
Old Cowtown Museum .....	\$23,250
Pawnee Valley Scouts/Central States Scout Museum .....	\$900
Vietnam War Memorial of Winfield .....	\$1,400

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**Charitable Contributions**

Recipient .....	Amount
Wichita Aeronautical Historical Association .....	\$14,000
Wichita-Sedgwick County Historical Society .....	\$1,600
Sedgwick Co. Zoo .....	\$40,000
Association of Community Arts Agencies of Kansas .....	\$3,750
Augusta Arts Council .....	\$5,000
Augusta Historical Society .....	\$7,500
Derby Community Theater, Inc. ....	\$700
Friends of The Wichita Art Museum .....	\$10,000
General Federation of Women's Clubs of Kansas .....	\$3,000
Hutchinson Historical Fox Theater, Inc. ....	\$14,000
Hutchinson Symphony Association .....	\$5,750
The Hutchinson Theater Guild .....	\$1,800
Kansas Watercolor Society .....	\$1,400
The Lindsborg Swedish Folk Dancers Inc. ....	\$1,500
Metropolitan Ballet of Topeka .....	\$14,000
Metropolitan Ballet of Wichita .....	\$5,750
Music Theater of Wichita .....	\$23,500
Music Theater for Young People .....	\$5,750
Neodesha Arts Association .....	\$1,100
Opera Kansas Society .....	\$2,750
Pratt Music Theater .....	\$1,000
Salina Arts & Humanities Commission .....	\$4,500
Wichita Art Association .....	\$11,250
Wichita Chamber Chorale .....	\$2,500
Wichita Children's Theater & Dance Center .....	\$3,750
Wichita Choral Society .....	\$1,800
Wichita Community Theater .....	\$5,500
Wichita Jazz Festival, Inc. ....	\$6,500
Wichita Park Alliance .....	\$18,750
Wichita/Sedgwick County Arts & Humanities Council .....	\$4,500
Wichita Symphony .....	\$23,000
Winfield Arts & Humanities Council .....	\$900
Winfield Arts & Humanities Council .....	\$2,800